

Message Text

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INFO USNMR SHAPE

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C O N F I D E N T I A L SECTION 1 OF 3 USNATO 2652

E.O. 11652: GDS

TAGS: MPOL, NATO

SUBJECT: RATIONALIZATION AND SPECIALIZATION OF DEFENSE TASKS:
REPORT TO MINISTERS

REF: A. USNATO 2607

B. STATE 103343

THIS MESSAGE TRANSMITS TEXT OF DRAFT REPORT (DPC/D(75)10 (DRAFT)) TO MINISTERS ON RATIONALIZATION/SPECIALIZATION, WHICH DPC WILL CONSIDER ON MAY 15. AS REPORTED REF A, EWG APPROVED REPORT ON MAY 9. REPORT INCORPORATES WASHINGTON GUIDANCE PROVIDED REF B AND UNLESS OTHERWISE INSTRUCTED MISSION INTENDS TO APPROVE IN DPC.

BEGIN TEXT:

NOTE BY THE CHAIRMAN OF THE EXECUTIVE WORKING GROUP

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THE DEFENCE PLANNING COMMITTEE IN PERMANENT SESSION HAS BEEN INSTRUCTED(1) BY MINISTERS TO PREPARE A FURTHER REPORT ON RATIONALISATION AND SPECIALISATION FOR THEIR MEETING ON 22ND MAY, 1975. THE EXECUTIVE WORKING GROUP HAS PREPARED THE

ATTACHED REPORT WHICH IS PRINCIPALLY CONCERNED WITH THE CONSOLIDATION OF TRAINING, THE CONSOLIDATION OF COMMUNICATIONS AND HOST NATION SUPPORT OF WARTIME LINES OF COMMUNICATIONS.

2. THE DEFENCE PLANNING COMMITTEE IN PERMANENT SESSION IS INVITED TO AGREE THAT THE REPORT SHOULD BE FORWARDED TO MINISTERS.

RATIONALISATION AND SPECIALISATION OF DEFENCE TASKS

REPORT BY THE DEFENCE PLANNING COMMITTEE
IN PERMANENT SESSION

INTRODUCTION

1. AT THE MEETING OF MINISTERS IN DECEMBER 1974 IT WAS AGREED THAT THE NEXT REPORT ON THE RATIONALISATION AND SPECIALISATION OF DEFENCE TASKS WOULD COVER THE FOLLOWING THREE SUBJECTS(1):

CONSOLIDATION OF TRAINING
CONSOLIDATION OF COMMUNICATIONS
HOST NATION SUPPORT OF WARTIME LINES OF
COMMUNICATIONS

IN ADDITION IT WAS DECIDED THAT IT WOULD BE SUITABLE TO BRING TO THE ATTENTION OF MINISTERS THE ACTION BEING TAKEN TO IMPLEMENT THE RECOMMENDATIONS OF THE NATO LOGISTICS SUB-GROUP AND THOSE OF SACLANT AND CINCHAN(2).

2. REPORTS ON THE THREE SUBJECTS LISTED ABOVE HAVE BEEN PREPARED AND CIRCULATED FOR THE INFORMATION OF MINISTERS(3). A SUMMARY OF THESE REPORTS IS SET OUT BELOW TOGETHER WITH COMMENTS ON THE LOGISTICS REPORT AND THAT OF SACLANT/CINCHAN.

CONSOLIDATION OF TRAINING

3. A PRELIMINARY REVIEW OF THE POSSIBILITIES OF
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CONSOLIDATION OF TRAINING WAS DISCUSSED IN THE REPORT ON RATIONALISATION PREPARED FOR MINISTERS LAST DECEMBER(4). AT THAT TIME IT WAS POINTED OUT THAT A NUMBER OF PRACTICAL AND FINANCIAL DIFFICULTIES WOULD NEED TO BE OVERCOME IF ANY MOVES FORWARD WERE TO BE MADE. SINCE THEN A FURTHER REPORT(5) HAS BEEN PREPARED. THIS STATES THAT THREE PROJECTS HAVE BEEN SELECTED BY THE EUROTRAINING/NATO TRAINING CONFERENCE FOR THE SPECIAL ATTENTION AND SUPPORT OF MINISTERS. THESE CONCERN:

(1) DPC/D(74)33, 16TH DECEMBER, 1974

(2) AC/281-REPORT(74)11 AND SAC. C-0251/JLW/124 SER. N-118

(3) AC/281-REPORT(75)1, AC/270-D/122 AND ADDENDUM,

AC/281-REPORT(75)3

(4) NORWEGIAN DELEGATION LETTER 5337/74/JL/TSB, 14TH NOVEMBER, 1974

(5) AC/281-REPORT(75)1

- A TRAINING CENTRE FOR THE ARMY 155 MM GUN (SP 70);
- A NAVAL HELICOPTER CONTROL TRAINING;
- JOINT JET AIR FORCE PILOT TRAINING.

DETAILS ARE GIVEN BELOW.

TRAINING CENTRE FOR THE NEW 155 MM GUN (SP 70)

4. THE PROPOSAL IS TO SET UP A TRAINING CENTRE FOR INSTRUCTORS FOR ALL NATIONS PURCHASING THE NEW SP 70 GUN WHICH IS JOINTLY BEING DEVELOPED BY GERMANY, ITALY AND THE UNITED KINGDOM. THE TRAINING CENTRE IS TO BE ESTABLISHED, POSSIBLY IN GERMANY, BEFORE THE WEAPON COMES INTO FULL PRODUCTION IN THE 1980S.

NAVAL HELICOPTER CONTROL TRAINING

5. THE ROLE OF THE HELICOPTER IN ASW TRAINING IS BECOMING INCREASINGLY IMPORTANT; HOWEVER A NUMBER OF COUNTRIES ARE FINDING IT DIFFICULT TO PROVIDE THE REQUIRED NUMBER OF HELICOPTER CONTROLLERS. IT IS ESTIMATED THAT THERE IS A REQUIREMENT FOR TRAINING UP TO 180 HELICOPTER CONTROLLERS PER YEAR AND THAT THIS COULD POSSIBLY BE ACHIEVED BY APPROPRIATE EXTENSIONS TO EXISTING FACILITIES AT PORTLAND IN THE UNITED KINGDOM. CONFIDENTIAL

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KINGDOM AND DEN HELDER IN THE NETHERLANDS. IN ADDITION TO HOST COUNTRIES THE FOLLOWING COUNTRIES WOULD WISH TO USE THESE FACILITIES:

1975 ONWARDS	GERMANY, NORWAY, TURKEY
1978 ONWARDS	DENMARK
1980 ONWARDS	GREECE

DISCUSSIONS ON THE AVAILABILITY OF FRIGATES AND HELICOPTERS ARE TAKING PLACE, AND, WHEN THESE ASPECTS HAVE BEEN SETTLED, FINANCIAL DISCUSSIONS CAN BE INITIATED.

JET PILOT TRAINING

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C O N F I D E N T I A L SECTION 2 OF 3 USNATO 2652

6. THE ANNUAL REQUIREMENT FOR TRAINING AIR FORCE JET PILOTS ON A JOINT BASIS IS ABOUT 600 (INCLUDING 200 UNITED STATES PILOT TRAINEES). UNDER THE AEGIS OF THE EUROTRAINING/ NATO TRAINING CONFERENCE, THE POSSIBILITY OF SUCH JOINT TRAINING IN EUROPE IS BEING EXPLORED. IN ADDITION PROPOSALS FOR POSSIBLE JOINT TRAINING IN THE UNITED STATES AND CANADA HAVE BEEN ADVANCED FOR INVESTIGATION. DETAILED AND CAREFUL CONSIDERATION OF THESE ALTERNATIVES WILL BE NECESSARY BEFORE A DECISION CAN BE TAKEN ON THE MOST SUITABLE SCHEME; HOWEVER, THE ATTENTION OF MINISTERS IS DRAWN TO THE NECESSITY OF COMPLETING THESE STUDIES AND ARRIVING AT A SUBSEQUENT DECISION AS SOON AS POSSIBLE.

FINANCIAL CONSIDERATIONS

7. FINANCIAL PROBLEMS HAVE HITHERTO BEEN ONE OF THE MAIN IMPEDIMENTS TO PROGRESS IN THE FIELD OF JOINT OR CENTRALISED TRAINING. HOWEVER, THE EUROTRAINING/NATO TRAINING FINANCIAL SUB-GROUP IS NOW ENGAGED IN PREPARING GUIDELINES FOR THE FUNDING
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AND MAINTENANCE OF COMMON TRAINING FACILITIES. NATIONS WILL HAVE TO RECOGNISE THAT SOME DEGREE OF CAPITAL INVESTMENT MAY BE NECESSARY IN ORDER TO ACHIEVE SUBSEQUENT SAVINGS IN RUNNING COSTS.

CONSOLIDATION OF COMMUNICATIONS

8. THE REPORT PREPARED BY THE NATO JOINT COMMUNICATIONS-ELECTRONICS WORKING GROUP(1) INDICATES THAT THERE IS SCOPE FOR THE RATIONALISATION OF COMMUNICATIONS IN THE FOLLOWING EIGHT GEOGRAPHICAL AREAS:

BELGIUM ITALY

DENMARK THE NETHERLANDS
GERMANY NORWAY
GREECE UNITED KINGDOM

THERE IS ALSO SCOPE FOR RATIONALISATION IN THE COMMUNICATIONS NETWORKS OF THE UNITED STATES FORCES IN EUROPE. THE REPORT GIVES AN OUTLINE OF CURRENT POSSIBILITIES; IN THE MAJORITY OF CASES THESE IMPLY THE CONSOLIDATION OF NATIONAL COMMUNICATIONS NETWORKS WITH NICS. THE UNITED STATES EUROPEAN COMMAND AND DEFENCE COMMUNICATIONS AGENCY, EUROPE NOW HAS AUTHORITY TO PURSUE AREAS OF MUTUAL SUPPORT OR SHARING AS MAY APPEAR APPROPRIATE; SOME EIGHT INTERCONNECTIONS BETWEEN UNITED STATES COMMUNICATIONS SYSTEMS AND THE NATO ACE HIGH TROPOSCATTER SYSTEM HAVE BEEN CONCLUDED AND FIVE MORE ARE BEING ACTIVELY PURSUED. THE POSSIBILITY OF THE ALCANTARA MICROWAVE SYSTEM (CIP-67) INCORPORATING SOME UNITED STATES NATIONAL REQUIREMENTS IS ALSO BEING STUDIED. CANADA, PORTUGAL AND TURKEY HAVE INDICATED THEIR WILLINGNESS TO PARTICIPATE IN FUTURE STUDIES IF SO REQUIRED.

9. IN ADDITION SHAPE HAS FOR THE PAST TEN YEARS BEEN PURSUING A POLICY FOR THE SHARED USE OF NATO AND NATIONAL COMMUNICATIONS SYSTEMS. SUCCESSFUL PROJECTS CONCERN NATIONAL INTERCONNECTIONS WITH ACE HIGH AND THE EXISTING ALCANTARA MICRO-WAVE SYSTEM WHICH INCLUDES MULTINATIONAL INTERCONNECTIONS WITH RADIO RELAY SYSTEMS IN THE 2ND AND 4TH TACTICAL AIR FORCES.

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(1) AC/270-D/122 AND ADDENDUM

10. THE INTEGRATION OF NATO OWNED COMMUNICATIONS SYSTEMS AND THE RATIONALISATION OF NATIONAL COMMUNICATIONS WHERE APPROPRIATE ARE FUNDAMENTAL TO THE NICS CONCEPT AS IT HAS NOW DEVELOPED. HOWEVER, TO ACHIEVE ANY CONSOLIDATION OF COMMUNICATIONS AND TO EFFECT THE NECESSARY ECONOMIES IT WILL BE NECESSARY FOR COUNTRIES TO TAKE ACCOUNT OF THESE OBJECTIVES AS EARLY AS POSSIBLE IN THE PLANNING STAGES. THIS IS NOT ONLY BECAUSE OF THE COMPLEXITY OF THE POLITICAL, LEGAL AND FINANCIAL IMPLICATIONS BUT BECAUSE OF THE IMPORTANCE OF PRESERVING THE ESSENTIAL CHARACTERISTICS OF THE NICS SYSTEM AS ESTABLISHED BY THE DEFENCE PLANNING COMMITTEE(2).

(2) DPC/D(74)2, 5TH FEBRUARY, 1974

11. IT IS EMPHASIZED IN THE REPORT THAT CONSOLIDATION OF COMMUNICATIONS IS A COMPLEX MATTER WHICH WILL TAKE TIME TO RESOLVE; MOREOVER THE FULL RAMIFICATIONS WILL ONLY BECOME KNOWN AS WORK MOVES FORWARD. FURTHER STUDY WILL BE NECESSARY TO DETERMINE THE ADVANTAGES TO NATIONS AND NATO AS WELL AS THE ATTENDANT DISADVANTAGES; FOR INSTANCE A CERTAIN DEGREE OF

DUPLICATION WILL BE ESSENTIAL IF SURVIVABILITY CRITERIA ARE TO BE MET. THE REPORT ADVOCATES THE ADOPTION OF A CASE-BY-CASE PROCEDURE AND SETS OUT THE CONSIDERATIONS WHICH HAVE TO BE TAKEN INTO ACCOUNT IN INTRODUCING ANY RATIONALISATION MEASURES IN THIS FIELD.

12. THE REPORT CONCLUDES THAT FOR THE IMMEDIATE FUTURE RATIONALISATION CAN ONLY BE REALIZED THROUGH INTERCONNECTION OF EXISTING SYSTEMS AND THAT NO SIGNIFICANT SAVINGS IN FINANCIAL OR MANPOWER TERMS CAN BE EXPECTED. AS FOR THE LONGER TERM IT SUGGESTS THAT AFCENT IS THE MOST SUITABLE AREA FOR PROGRESS BUT THAT CERTAIN PROPOSALS PUT FORWARD BY DENMARK, ITALY, THE UNITED KINGDOM AND THE UNITED STATES SHOULD ALSO BE FURTHER INVESTIGATED. IT IS AGAIN STRESSED THAT CONSOLIDATION OF COMMUNICATIONS MUST BE PLANNED DURING THE INITIAL STAGES OF ANY COMMUNICATION PROJECT. FUTURE WORK WILL INVOLVE PARTICIPATION OF THE NATO MILITARY AUTHORITIES; NICSMA WILL ALSO CONTINUE CURRENT DISCUSSIONS WITH NATIONS. MEANWHILE A NUMBER OF OTHER PROCEDURAL AND FINANCIAL PROBLEMS WILL BE
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STUDIED BY THE NATO JOINT COMMUNICATIONS-ELECTRONICS COMMITTEE. A FURTHER REPORT WILL BE AVAILABLE IN DECEMBER THIS YEAR.

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C O N F I D E N T I A L SECTION 3 OF 3 USNATO 2652

HOST NATION SUPPORT OF WARTIME LINES OF COMMUNICATIONS

13. THE EXECUTIVE WORKING GROUP HAS ARRANGED FOR AN AD HOC STEERING COMMITTEE TO BE ESTABLISHED TO DIRECT AND CO-ORDINATE THE REQUIRED STUDY ON HOST NATION SUPPORT OF WARTIME LINES OF COMMUNICATIONS.

14. A MAJOR PART OF THE REPORT(1) PREPARED BY THIS AD HOC STEERING COMMITTEE CONCERNS THE WORK CURRENTLY BEING CARRIED OUT BY THE LANNING BOARD FOR EUROPEAN INLAND SURFACE TRANSPORT (PBEIST) WHICH HAS SET UP A SPECIAL GROUP CONSISTING OF DELEGATES FROM BELGIUM, CANADA, GERMANY, LUXEMBOURG, THE NETHERLANDS, THE UNITED KINGDOM, THE UNITED STATES, SHAPE AND AFCEC TO STUDY THE PROBLEM OF HOST NATION SUPPORT IN THE BENELUX COUNTRIES AND GERMANY. TERMS OF REFERENCE HAVE BEEN ESTABLISHED TOGETHER WITH A WORK SCHEDULE; THIS WILL ENABLE THE PBEIST SPECIAL GROUP TO HAVE AVAILABLE BY AUTUMN THIS YEAR THE DETAILS OF THE MILITARY LINES OF COMMUNICATIONS REQUIREMENTS, TOGETHER WITH AN ASSESSMENT OF NATIONAL CIVIL REQUIREMENTS AND A COMPARISON
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BY HOST COUNTRIES OF THE TOTAL MILITARY AND CIVIL REQUIREMENTS AGAINST CAPABILITIES. THIS WILL PERMIT THE PBEIST SPECIAL GROUP TO START WORK ON SUCH MATTERS AS COMPARISONS AND CO-ORDINATION OF REQUIREMENTS AGAINST TOTAL PORT AND INLAND TRANSPORT CAPABILITIES, AND ALSO LEGAL AND PROCEDURAL PROVISIONS FOR THE ACTIVATION OF CIVIL AND MILITARY PERSONNEL, EQUIPMENT AND MATERIAL.

(1) AC/281-REPORT(75)3

15. THE AD HOC STEERING COMMITTEE USING THE INFORMATION AVAILABLE FROM PBEIST AND OTHER SOURCES, PARTICULARLY AFCEC WILL THEN PREPARE A COMPREHENSIVE ASSESSMENT WITH THE OBJECT OF DETERMINING WHETHER REDISTRIBUTION OF LINES OF COMMUNICATIONS SUPPORT TASKS BETWEEN NATIONS CAN LOWER TOTAL ALLIED COSTS FOR THIS SUPPORT AND PROVIDE OFFSETS WHICH COULD BE USED TO ENHANCE NATO'S DEFENSIVE POSTURE. THE AD HOC STEERING COMMITTEE AGREED ALSO THAT OTHER RELEVANT ASPECTS SUCH AS THE SUBSTITUTION OF CIVIL FOR MILITARY TRANSPORT, THE POSSIBLE EFFECTS OF WARTIME DAMAGE ON LINES OF COMMUNICATIONS AND THE POSSIBLE EFFECTS OF ANY MORE FLEXIBLE EMERGENCY DEFENCE PLAN SHOULD BE INVESTIGATED.

16. IT WOULD BE THE INTENTION TO EXTEND THE STUDY BEYOND THE AREA OF AFCEC IN DUE COURSE. MEANWHILE A FURTHER PROGRESS REPORT WILL BE AVAILABLE BEFORE THE MINISTERIAL MEETING IN DECEMBER THIS YEAR.

LOGISTICS

17. THE EXECUTIVE WORKING GROUP HAS EXAMINED THE FINAL REPORT OF THE SUB-GROUP FOR A STUDY ON LOGISTICS SPECIALISATION IN THE CENTRAL REGION(1) AND THE REPORT OF SACLANC/

CINCHAN(2) AND HAS ENDORSED AS APPROPRIATE THE RECOMMENDATIONS AND REFERRED THEM TO THE PROPER BODIES FOR IMPLEMENTATION.

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- (1) AC/281-REPORT(74)11
(2) SAC. C-0251/JLW/124 SER.-118

18. IN PARTICULAR, THE EXECUTIVE WORKING GROUP HAS DECIDED TO DRAW THE ATTENTION OF THE NATIONAL ARMAMENTS DIRECTORS
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TO THE LOGISTICS SUB-GROUP REPORT AS A WHOLE IN VIEW OF THEIR CONCERN WITH PRODUCTION LOGISTICS, AND TO INVITE THEM TO TAKE ACTION ON FOUR OF ITS RECOMMENDATIONS. THE REMAINING RECOMMENDATIONS WERE REFERRED BY THE EXECUTIVE WORKING GROUP TO OTHER RESPONSIBLE BODIES, SUCH AS NAMSA, EUROLOG AND EUROMED. IN THE SPECIAL CASE OF THE STUDY OF HOST NATION SUPPORT OF WARTIME LINES OF COMMUNICATIONS SEPARATE ACTION WAS TAKEN AS SET OUT IN PARAGRAPHS 13-16 ABOVE.

19. THE EXECUTIVE WORKING GROUP CONSIDERS THAT A USEFUL START HAS BEEN MADE IN THIS COMPLEX AREA OF LOGISTICS SPECIALISATION. IT WILL CONTINUE TO MONITOR THE ON-GOING ACTIVITIES DESIGNED TO IMPLEMENT THE VARIOUS RECOMMENDATIONS MADE AND WILL PERIODICALLY REPORT PROGRESS TO MINISTERS. IN ADDITION, IT WILL BRING TO THE ATTENTION OF MINISTERS ANY DIFFICULTIES AND CONSTRAINTS WHICH MAY REQUIRE THEIR INTERVENTION.

RECOMMENDATIONS

20. IT IS RECOMMENDED THAT MINISTERS:
- (A) TAKE NOTE OF THIS REPORT;
 - (B) GIVE THEIR SUPPORT TO THE THREE PROJECTS FOR JOINT TRAINING OUTLINED IN PARAGRAPHS 3 TO 6 WITH SPECIAL EMPHASIS ON THE TWO PROJECTS WHERE THERE ARE IMMEDIATE REQUIREMENTS, I.E. ON NAVAL HELICOPTER CONTROL TRAINING AND JOINT JET PILOT TRAINING;
 - (C) ENDORSE CONTINUED EFFORTS BY NATIONAL COMMUNICATIONS PLANNERS, THE NATO JOINT COMMUNICATIONS-ELECTRONICS COMMITTEE AND NICSMA TO ENSURE THAT WITHIN THE LIMITS OF TECHNICAL AND FINANCIAL FEASIBILITY NATIONAL DEFENCE COMMUNICATIONS SYSTEMS AND THE NICS WILL BE COMPLEMENTARY AND INTEROPERABLE AND THAT POSSIBILITIES FOR CONSOLIDATION ARE CAREFULLY CONSIDERED;
 - (D) AGREE TO PROVIDE THE NECESSARY MOVEMENT INFORMATION RELEVANT TO BOTH MILITARY AND CIVIL LINES OF COMMUNICATION TO DEVELOP WORKABLE PLANS FOR THE ACTIVATION OF CIVIL AND MILITARY PERSONNEL, EQUIPMENT AND MATERIAL DURING WARTIME;
 - (E) CALL FOR A FURTHER REPORT ON RATIONALISATION FOR THEIR MEETING IN DECEMBER 1975 AND GIVE THE NECESSARY

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DIRECTIVES TO THEIR NATIONAL DEFENCE ESTABLISHMENTS.
THE DECEMBER REPORT SHOULD INCLUDE BUT NOT
NECESSARILY BE LIMITED TO:

- (1) TRAINING PROJECTS NOW UNDER STUDY AND ANY
ADDITIONAL ONES IDENTIFIED;
- (2) CONSOLIDATION OF COMMUNICATIONS;
- (3) HOST NATION SUPPORT OF WARTIME LINES OF
COMMUNICATION;
- (4) LOGISTICS.

END TEXT.BRUCE

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